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LIDRARY INTERNATIONAL REFERENCE CENTRE FOR COMMUNITY WATER SUPPLY AND SANITATION (IRC)

Netherlands Assisted Programme Support Unit (NAPSU), Lucknow, Uttar Pradesh, India

TRAINING CUM PLANNING WORKSHOP ON **OBJECTIVE ORIENTED PROJECT PLANNING** March 1991





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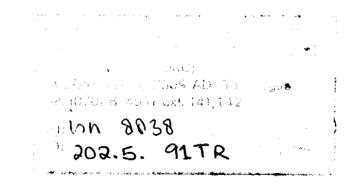
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MISSIOI J REPORT



Erik Kijne Ede, April 1991

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1. Introduction

The official request for an OOPP Training cum Planning workshop was made by Dr.Jatin Dé, the Director of the Netherlands Assisted Programme Support Unit (NA-PSU), in a letter addressed to Mr. Ir. R. Trietsch of DHV dated 10th July 1990, which has been enclosed in ANNEX 3.

The idea to organize an OOPP training mission evolved from the positive experience Mr. Dé had during the IRC/MDF course on Management for sustainability in water supply and sanitation. He particularly found the Objective Oriented Project Planning method applied in the course extremely

useful for the young PSU Social Scientists.

The course would focus on the technique of OOPP and at the same time work out a plan to improve the "community participation component" of PSU. To enhance an integrated approach with the implementing agency Jal Nigam it was proposed to have some representatives from this organization to participate in the OOPP training workshop also.

ANNEX 4 shows the proposed time schedule for the training cum planning workshop.

The background and approach of NAPSU

By 1988 the NA-PSU was initiated under the umbrella of the Royal Netherlands Embassy to ensure a better and more effective utilization of aid funds to the water supply and sanitation programme in Uttar Pradesh.

Although the official status and position of PSU in relation to the implementing agencies is not yet clear, its existence has officially been approved by the Indian Government.

It had been reported that a large amount of the water and sanitation facilities that were established in the villages, did not fully serve its purpose, as many of these facilities were wrongly sited and not managed properly by the villagers. The general feeling existed with the village committees that those facilities established by the UP Jal Nigam, the Water Authority had to be managed by them and not by the communities themselves. To enable more adequate management the communities have to become more involved in the planning and management of those facilities.

PSU has been established to enhance the community participation in the early stages of development of this Netherlands assisted programme in the villages aiming at a more sustainable management of the water supply and sanitation facilities. At this moment ten Social Scientists have been stationed in the field to cover a number of villages (\pm 300) in which they try to mobilize the communities aiming at participation in the planning process. They work hand in hand with the local Engineers from UP Jal Nigam, who they will try to "make aware" on the social aspects of this programme.

This approach from grassroots level upwards will at the end most probably have its positive impact on the UP Jal Nigam organization as a whole and will bring about an increased orientation towards the importance of community participation as a crucial element of planning for a more sustainable water supply and sanitation programme.

Additionally the Social Scientists are requested to prepare case studies on a typical incidence observed in the villages, which may later be presented to the management of UP Jal Nigam as educational material on community participation. These case studies will present the situation observed at implementation level, which may effect the orientation of policy makers in the long run.

A more elaborate description of the PSU has been annexed in ANNEX 2 of this report.

2. Participation in workshop

The workshop was directed to improve on the clarity of the role and functions of the PSU and particularly on the tasks and responsibilities of the Social Scientists working at village levels. To be able to determine the position of PSU & Social Scientists within the process of development towards a more sustainable water supply and sanitation programme, all parties involved had to be identified. Best would be to have all those parties participating in the workshop to hear about the problems they face in implementing their programmes and to determine the different responsibilities in solving these problems. One of the major parties involved is the UP Jal Nigam, the Water Authority in Uttar Pradesh, that is responsible for the technical implementation of the water supply and sanitation programme.

Right at the start of the workshop it became clear that the selected members from Jal Nigam had difficulties in participating. They were very busy winding up their businesses as it was the end of the financial year.

Ultimately only one representative Er. B.N. Sharan could join by the third day of the workshop. As he is the Executive Engineer for sanitation division (Sub-Project V, District Allahabad) he was not fully in the position to clarify some of the problems that were observed on technical water supply issues by the Social Scientists in other Sub-Projects. In spite of this constraint Er. Sharan contributed committedly to the discussions and helped to bridge-the-gap in approach between the "Engineers" and "Social Scientists".

Very useful contributions were received from Mr. Kurian K. Katticaren, who is the Socio-Economist from the NAP office in Hyderabad, Andhra Pradesh. Although the local situation in Andhra Pradesh in some cases differed from those identified in Uttar Pradesh he as an "outsider" could stimulate the discussions by bringing in confronting and sensitive issues.

The participation of the ten young Social Scientists and the three PSU staff, among whom five were ladies, was without exception encouraging and promising to the successful implementation of their challenging tasks.

As the locality of the workshop was within the PSU office, the Director was unfortunately regularly required to address office businesses and visitors. A list of participants has been enclosed in ANNEX 6.

3. Approach of the workshop

The workshop applied the technique of Objective Oriented Project Planning. This method has been described in ANNEX 5: Principles of OOPP, stipulating the steps involved as well as clarifying the dynamics that are created in the group. The description also elaborates on the strengths and the weaknesses of the method as well as on the role of the moderator.

In short the method applies brainstorming techniques and group discussions guided by the moderator and adheres to the following steps of which the products appear in chapter 5:

- Identification of parties involved (chapter 5.1),
- Determination of the "entity"
- Identification and discussion on the problems related to the "entity",
- Construction of "Problem Tree",
- Reformulating problems into objectives,
- Construction of "Objective Tree" (chapter 5.2),
- Identification and naming of clusters of objectives,
- Selection of clusters to be addressed to by the PSU,
- Transforming these objectives at different levels into the Project Planning Matrix (PPM), (chapter 5.3)

- Describing the objectives (project purpose and results) in Objectively Verifiable Indicators (OVI's),
- Assessing conditions and adding important ones as Assumptions,
- Brainstorming on Activities required to reach the Results,
- Discussing critical issues and concepts, (chapters 5.4, 5.5 and 5.6),
- Scheduling the most important activities ("biggies") of each result related to the Sub-Projects in time,
- Adding responsibilities to the activities in the time schedules.

- Drafting the PSU Management Planning Matrix (chapter 5.8).

During the second week a field trip was organized to a nearby village to observe the work and field environment of one of the Social Scientists. This village was also supervised by the engineer from Jal Nigam, who participated in the workshop.

Achievements of workshop 4 . _______________

Role and functions PSU

Through discussions in the workshop it became more clear to all participants what the role and functions of PSU within the water supply and sanitation programme could be. Initially it was considered that the implementation of activities directed towards community participation (C.P.) at village level were granted the major task of PSU. Ultimately the participants realized that the PSU could have, additionally to these C.P. activities, more coordinating, advisory and training tasks towards the implementing agencies. These additional tasks with proposed activities appear in the Project Planning Matrix, which is presented in chapter 5.3.

As the staff of the PSU were not clear about their possible roles it did not matter very much that only one representative from Jal Nigam was present. First they had to clear their own house before they can discuss the integration of their activities within Jal Nigam. Clearly further discussions and maybe a similar workshop should be organized to involve the Jal Nigam fully.

Commitment Implementing Agencies

Although during the presentation of the findings of the workshop to the senior staff of Jal Nigam their commitment to further cooperation had been expressed the consequences of the additional tasks of PSU in relation to Jal Nigam must be approved first by particularly the Jal Nigam.

Staffing PSU

Due to the evolution of the above mentioned additional tasks the PSU may not have the staffing capacity to implement those tasks adequately. In the PSU Management Planning Matrix, which appears in chapter 5.8 the different institutional improvements have been presented briefly.

Reorganization of PSU

In line with the additional tasks of PSU towards the implementing agencies it was discussed whether the PSU required a reorganization and reallocation of its staff.

Participation

During the evaluation it was expressed positively that also the participants, who tend to keep a low profile in discussions were given ample opportunity to participate. Discussions sometimes were even held in Hindi to clarify the

issues tackled.

Concepts clarified

The clarification of important concepts through brainstorming and group discussions were found very useful by the participants. The products of those discussions can be found in the chapters 5.4, 5.5, 5.6 and 5.7.

Communication between engineers and social scientists

Elaborate discussions were held on the misconceptions between the technically oriented engineers and the social scientists. Issues on whether the PSU staff should take an implementing task in "community participation" or an advisory task were discussed. The slogan of the OOPP workshop "respect each others views" got an important meaning in this context.

Defined tasks and responsibilities

The social scientists appreciated the logically organization of activities and the which appeared in the PPM and the time schedules for each of the subprojects and coordination functions. Through the grouping of tasks the individual staff of the PSU can concentrate on special assigned topics and not become confused by the many different tasks ahead.

Training needs identified

Through identifying the additional tasks for the PSU and the allocation of tasks to specific individuals within PSU the need for additional training in implementing those tasks became apparent. As it appears in the PSU Management Planning Matrix (chapter 5.8) further analysis on subject related training requirements will have to be carried out.

Need for a coordinated approach

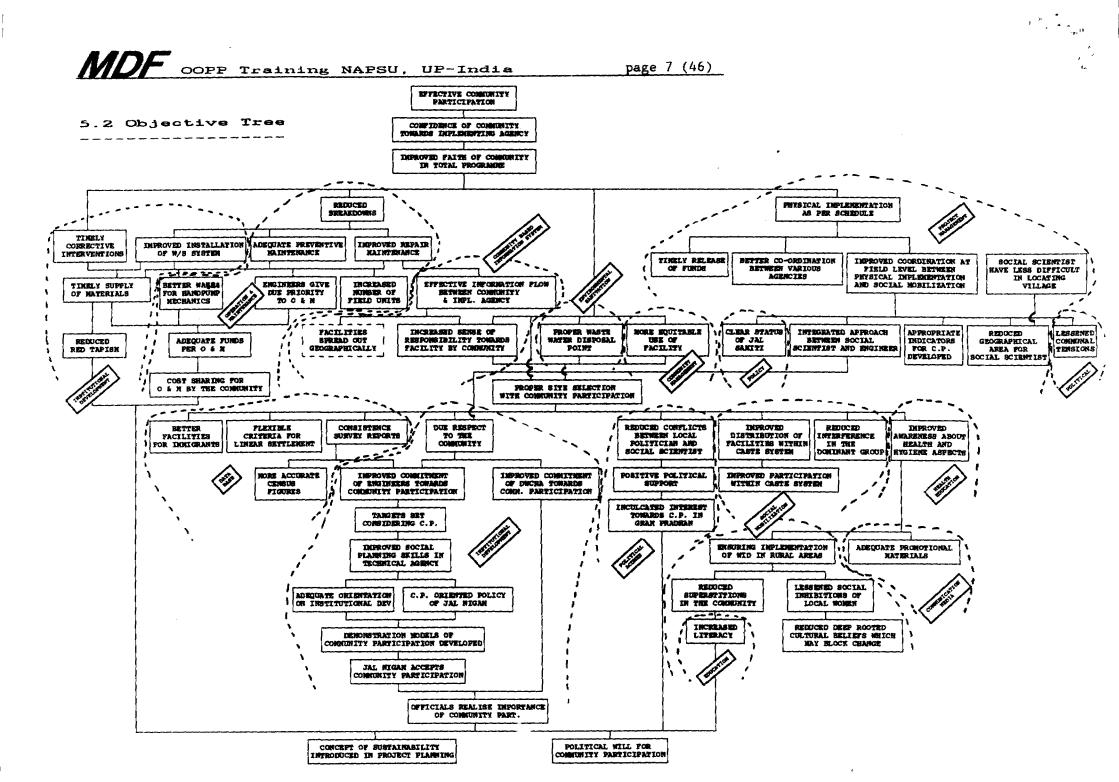
The impact of such a workshop on the views of the participants was considered to be high in respect of reaching a common understanding. Participation of the different parties involved will create an improved commitment towards the implementation of each others tasks. The representative from the NAP office in Hyderabad proposed a repetition of a similar exercise for his project. Maybe other NAP offices may benefit also as was discussed during the debriefing meeting.

5. Products of the workshop

The workshop took off by identifying all parties involved in the Water and Sanitation Programme of Uttar Pradesh. It was particularly interesting to list their functions both in terms of "outputs delivered to PSU" as well as in terms of "inputs received from PSU". ^ list of these "parties involved" has been added to this chapter. The problem identification of the OOPP was studying the problems related to the functions of PSU with the parties involved. A "problem tree" was derived and transformed into an "objective tree", which has been enclosed in this chapter. Next you find the "Project Planning Matrix" which was formulated based upon initially the objective tree added with additional ideas on the implementation expressed by "activities". While developing the activities a number of important discussions were held, of which some of them were basic issues to be straightened out more elaborate. Tables were developed on "responsibilities in maintenance", Steps in social mobilization" and "functions of Jal Samiti". All of these have been enclosed in this chapter. <u>~</u>

5.1 Analysis of parties involved and functions

S1. No.	Main group	Name of Organizations	What Organization Supplies	What Organization receives
1.	Governmental organizations	- Department of Urban Development	- Funds - Folicy - Approval - Monitoring - Fersonnel support - Reports to Government of	- Policy - Funds - Expertise
	•	- Department of Rural Development - DWCRA	India - Proposals receiving from - Report UP Jal Nigam Anganbari Centre: - food and medical aid	- improve quality of life
		(Development of Women & Children in Rural Areas)	Adult Education Schools: - to educate adults	- to improve educational status
			Mobilize workers: ~ organize meeting, health campaigns	- advice on site selection
			Community workers: - services, skills and knowledge	 remuneration, trust, appreciation
2.	Semi-Governmental Organizations	- UP Jal Nigam	 Technical Planning Technical input Maintenance system Recording & Documentation Monitoring of the Project Reports to GOI, UP; PSU. and RSM Proposal Co-ordination 	- Fund - Logistic support - Co-ordination - Social input - Training - Policies from government
3.	Donor	- Royal Netherlands Embassy: - WACO - Women in Develop- ment	- Policies - Funds/Project - Expertise (RSM) - Co-ordination	- Report - Proposal
		- Programme Support Unit	 Creating need for Community Participation Initiating models of Community Participation and through networking (Co-ordination) develop a strategy for Jal Nigam and DWCRA 	
4.	Private Businesses	 Manufacturers (UNICEF) Contractors 	- Materials - Work and Money	- Contracts from Jal Nigam - Contracts
		 Mechanics in villages Middle men (Sales Manager) Chitrabani CHETNA 	- Maintenance - Black money - Contract - Propaganda/Training material - Material for social awareness	 Money for Jal Nigam and Community Contract Black Money Recognition, money Money/recognition
5.	Political Parties	- Political parties	 Co-ordination Problems of the community and the Government Back-up support on policy matters Monitoring 	 Physical progress report Confidence and satisfactic of the community
6.	NGOs	- Rotary Club (Allahabad)	- Social services/activities/ donations	- Social recognition
7.	Communities	- People - Village Panchayat - Jal Samiti	 Human resource base Leadership Voluntary services, siting, maintenance 	 Goods and services Fund, recognition Training to Jal Nigam and PSU, informal authority, importance
		- Mahila Mandal - Youth Organizations	- Importance/Training - Voluntary services, motivation - To organize coerts (culture)/	- Service/Leadership - Importance
ł		- Yuvak Mangal Dal	- To organize sports/cultural/ awareness activities	- Social awareness/increasin membership of the YMD





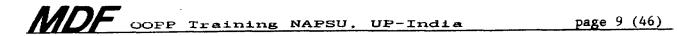
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5.3 PSU Project Planning Matrix

	Narrative Description	Indicators					
Overall Objective	Nore sustainable manage- mant of facilities by community and I.A.'s Concept of C.P. institu- tionalized in implemen- ting agencies in U.P.	Quality : - Folicy on C.P. in diff. agenci - Instructions on various aspect - Formation and status of Social - No. of guidelines carried out - Decentralisation of SP Cell	es (State, JH, DHCRA) s of C.P.	Quantity : - No. of projects with C.1 - No. of quidelines on CP - t of quidelines on CP - No. of regional Social 1	formulated		
Project Purpose	Effective C.P. integrated	Quality :		Quantity :		Place :	Time :
	in NAP water supply and sanitation programme	- 1 effectiveness of decision by - Joint project formulation and - Social aspects included in MIS - 1 of social indicators provide by Implementing Agencies	evaluation	- No. of meetings and deci - No. of social surveys - No. of recommendation for implemented - Nedmotion of time gap be and implementation	or Review Mission	Bub-Projects IA, IV, V, VI All agencies related to MAP	
Results/Output	1. Better utilization of facilities through C.P.		dditional social ata collected	4. Improved social planning skills in technical agencies	5. Improved coordination b/t various agencies	6. Support MIS in Jal Rigam by integrating social indicators	7. Information on C.P. disseminated to various agencies
Indicators/ Results	 O i N as per manuals comp. to increase of persons from various sections in community using facilities "adequate" up-keep no. of quality of storage facility/family no. of people agree with criteris by I.A. coverage of communities use of latrines accord- ing to manuals t decrease of break- downs (lopbook JN) no. of people sharing cost of ME Const. t of family sembers using facilities seasonal monitored 	able with Gram Pradhan - an and with responsible ca literate persons near - be facility - an exerement of complaint - is system among community in - whether 4 how the (1 breakdown have been - no	of data: tilement pattern/ sta distribution alth status mitation data wel of C.P. reached villages/blocks ndicators of C.P.) . of facilitators ound village	 awareness of I.A. with concept and indicators of C.P. no. of meetings 6 workshope on C.P. corvened by I.A. no. of issues on social aspects on agenda of meetings no. of decisions on CP taken and implemented participation of community members in meetings at field lawel 	 implementation as per coordination schedule JW engineers 68 sti- end JB meting atleast once every 2 months joint monthly meetings at RQ organised by PBU first. Responsibility handed over by Jsm. '93 no. of issues on CP on agends and decisions implemented no. of supporting agencies involved at HQ and field lavel (addi- tionally to partises involved: Education Dept., Health, R.S.S., D.P.R., I.C.D.S., N.V.N 		 which information disseminated (level specific) how regular disseminated to how many I.A.'s to which level in the I.A.'s addressed
Activities	1.1 Experiment various models		Analyse existing data base	4.1 Assessment of which • social inputs required	5.1 Joint workshop to • improve methods of coordination	6.1 Providing M.I.S. * expertise to JN (through Review Mission)	7.1 Organise meetings to identify methods for dissemination
	1.2 Develop and propose * policy on cost sha- ring for maintenance		Identify types of data needed	4.2 Clarify W.W.D. policy (sonk pit)	5.2 Formulate procedures norme for joint metinge	6.2 Identify social & * management data for HIS	 7.2 Organise JN meeting to establish JN- Newsletter by inviting other agancies involved (logistics, coverage, lay-out, design, edi- torial board)



1.3 Improve coordination at field level	2.3 Develop single user friendly data cards in hinds	3.3 Prepare inventory of * village information	4.3 Jesess JN in-house * training programm on topics to be included in curriculum	5.3 Teak adoption by various agencies with agreed time schedule	6.3 Assist JN to improve formats for MIS	7.3 Constitute on edito- rial body to undertal publication of news- latter
1.4 Initiate social * mobilisation	2.4 Educate community on * means/methods to register complaints	3.4 Develop proforma system for additional data	4.4 Assist JN with a * proposal to strang- then JN Training Centre	5.4 Orgnise joined * coordination meetings in planning, imple- mentation & monito- ring	6.4 Assist JN at district * lavel to evolve a batter MIS for 0 6 N	7.4 Establish method/ * system of collection, retrieved
1.5 Involve village based (NGO's) in Awarenass compaign	2.5 Train JS on procedures/ * systems for information flow & response		4.5 Initiate/encourage pursue recruitment of prof. soc. planners at higher level in JN		6.5 Identify method to * simplify NIS at field level	7.5 Write (articles) on * social aspects
1.6 Improve awareness • about health, byginns in community (inc. storage & transport	2.6 Increase points of information at vil- lage level		<pre>4.6 Assist T.O.T. on * participatory training</pre>	5.6 Standing coordination committee at district level, headed by SE, JN?	6.6 Assist in providing data on status and quality of facilities	
1.7 Create avarances with community on criteria used by IA's (para- meters)	2.7 Proper distribution of complaint cards		4.7 Assist JN in formula- • ting	5.7 Undertake joint field visits	6.7 Request JN for - physical progress reports - feedback on correc- tive action	
1.8 Proper sits selection	2.8 Disceminate collected • information 6 action taken to the community		4.8 Carry out training on * social aspect of JH engineers and field staff (initial)	5.8 IA (JR/88) attend JS meetings		
1.9 Suggest corrective action to I.A.	2.9 Arrange for quarterly * discussion between JH/ water committee (JS)		4.9 Training in collec- tion and analysis of data	5.9 Carry out joint surveys		
1.10 Increase of responsi- bility towards			4.10 Pollow-up of given * training	5.10 Follow-up of coordi- * nation schedule		
1.11 Clarify status of Jal Samiti			4.11 Organise joined planning workshope	5.11 Follow-up of joint * decisions		
1.12 Define the tasks • 4 responsibilities of Jal Samitie			4.12 Develop indicators jointly for CP	5.12 Nutual exchange of relevant information papers, reports		
1.13 Orgnise training • jointly for JS/VE/DM (inc. womant) by PSU/ DWCRA/JN			4.13 Develop descentra- • tion models for CP jointly			
1.14 (-) later 1.51) * Make Jal Samiti ef- fective (incl. mena- gement of facilities)			4.14 Prepare case studies on improved social planning skille			
1.15 Nonitoring of water quality & breakdowns & repairs			4.15 Joint discussion with the community on social aspects			
<pre>1.16 Develop scosptance for cost sharing (contribution) HP: cost sharing ? PU: tarrif for private contributions i labour 4 cash contri- butions full H 4 R washing platform (const. + repair) uprading trad. wells:</pre>			4.16 Develop a proper feed-back system from the community (evaluation)			
labour			<u> </u>			

Assumptions to the Programme Support Unit's Project Planning Matrix

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Cooperative politicians	Cooperative administrators	Adequata funds supplied/	Adequate interaction on experience with CP between MAP engineer and other JN engineers	Domor policy towards institutionalisation in U.P.
Improved maintenance	Initiative on C.P. by engineers is rewarded	CP oriented policy with agencies	Consitment towards CP by engineers	Commitment towards CP in other agencies
Cooperative commities	Right construction of MP & Samitation facilities	To ensure the regular field visits by block mechanics	NAP depute on expert to JN for launohing newsletter	
Proper tariff collection by JN (piped water supply)	Maintenance and monitoring the block leval compatitions regularly	Nobilise manpower, money, spares for breakdown correc- tion	Train a "team" in JE to run newsletter	
Ensure regular supply of veter	Support of Jal Samitis by Govt. of U.P.	Documentation of field experiences by engineers	Computeries HIS support	

5.4 Responsibilities in maintenance

Sl. No.	Activities	Community (Caretaker)	Implementin	g Agencies
NO.		(Galelakel)	UPJN	PSU
1.	Replace the taps of standposts	х		X
2.	Prevention of vandalism	X		x
3.	To clean the surroundings	X		x
4.	Grease the chain of hand pump	х		
5.	Regular checking of the standpost/	x		
	hand-pumps for greasing etc.			
6.	Cost sharing/contribution for up-keep and	х	x	x
	maintenance			
7.	Cleaning of soakpits	х		x
	Proper handling hand-pump			x
	Reporting of defects	х	x	x
	Proper use of sanitation facility	x		x
	Train community on preventive		x	x
	maintenance aspect			
12.	Prompt response to break-down report		x	
	To organize training camps for the		x	x
	block mechanics			
14	Monitoring of preventive and break-down		x	x
	repairs efficiently			A
15	Re-boring of the wells		x	1
	Repairing of the G.I. pipes etc., for		x	
±•.	proper water discharge		^	
17	Take and analyze water samples		x	1
	Monitoring of water quality and water		x	x
10.	yield		~	л
19	Repair of broken platforms and drains/		x	
±/.	grouting/standposts		^	
20	Proper arrangements of tools of repair		x	
20.	of hand-pump		А	
21	Training of hand-pump mechanics in rural		x	х
~±·	areas unrepaired		A	^
	areas unreparted			

5.5	Steps in social mobilization		
No.	Steps undertaken Estimate	ed Duration	(days)
1.	Acquaintance with the secondary data on social,		
	economic and political situations of the community	1-7	ז
2.	Communicate key messages related to Household		
	Sanitary Latrines	3	
3.	Informal chats	7	
4.	Motivate Gram Pradhan towards the need for		
	Community Participation	1	
5.	Establish relationship with the community		
6.	To listen carefully the views, needs and demands		
_	of villagers		
7.	Build-up working relations with existing organizations	3	
8.	House to house contact (sanitation)	20	
9.	Mobilize women to participate in the process		
10.	Identify local facilitators		
11.	Organize group meetings \pm 50 p/group		
12.	To involve school teachers/children by organizing		
	school level competitions on water related topics		
13.	To familiarize with social dynamics of area		
14.	Design strategy on approach to Community Participation	3	
	Functions of Jal Samiti		
1.	To ensure proper up-keep of the hand-pump site.		
2.	Identify caretaker for hand-pump.		
3.	Appointment of caretaker for direct responsibility.		
4.	Disseminate health, hygiene and technical messages.		
5.	Caretaker collect contributions.		
6.	Social monitoring of water quality.		
7.	To help in site selection. Prevent vandalism.		
8. o			
9. 10.	To settle disputes regarding waste water point. Maintain a simple register on hand-pump.		
11.	Organize monthly meetings of users of hand-pump and invi	to rocoonti	hlo
TT.	persons.	te responsi	DIG
12.	To settle disputes regarding hand-pump up-keep, use, was	te water	

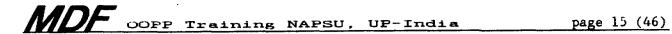
- disposal.
- 13. To provide information to Jal Nigam, if any break-down takes place.

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5.7 Individual targets set by Social Scientists

Name of the Social Scientist	Present Achievements 1990-1991 (5 mont	hs)	Targets by 1993
Ibrahim Hafeezur Rehman and Sameer Sah	 No. of villages in the area 	384	
	2. No. of villages visited	37	384 + villages in revised estimate
Sub-Project VI District:	3. No. of communities mobilized	-	3
Lakhimpur Kheri	4. No. of handpump site selected	122	1
	5. No. of Jal Samitis formed	-	30 - 40
Arun Mediratta	1. No. of villages in the area	143	143
Sub-Project VI District: Siddharthnager	2. No. of villages visited	57	143
	3. No. of communities mobilized	2 (process initiated)	3
	 No. of handpump sites selected 	80	138
	5. No. of Jal Samitis formed	-	20 - 25
Kirtikar Ojha	 No. of villages in the area 	148	-
Sub-Project VI	2. No. of villages visited		148
District: Ballia	3. No. of communities mobilized	3 (initiation of social	5 5
	4. No. of handpump site	mobilization) 350	
	selected 5. No. of Jal Samitis formed	-	l 30 Jal Samitis
Veena Pandey	 No. of villages in the area 	184	184
Sub-Project VI District: Basti	2. No. of villages visited 3. No. of communities mobilized	104 2	184 5
	 No. of handpump site selected 	186	
	5. No. of Jal Samitis formed	-	-

Name of the Social Scientist	Present Achievements 1990-1991 (5 mont	hs)	,	Achievements by 1993	
Saroj Arora Sub-Project VI	 No. of villages in the area 		284	284	
District: Bahraich	 No. of villages visited No. of communities 		60 10	284 10	
	mobilized 4. No. of handpump site selected		450	284	
	5. No. of Jal Samitis formed		-	10	
Harish Singh	 No. of villages in the area 		282	-	
Sub-Project VI	2. No. of villages visited		33	282	
District: Gonda	3. No. of communities mobilized		3	6	
	 No. of handpump site selected 		93	-	
	5. No. of Jal Samitis formed		-	45	
Ashis K. Biswas and Nisha M.	 No. of villages in the area 	19		More integrated approach will be taken during physi-	
Tripathi	2. No. of villages visited		14	cal implementation in between community	
	3. No. of communities mobilized	6	+ 3	and I.A.'s in coming days	
	4. No. of standpost in 19 village		139	coming days	
	5. Found in villages formed	Found	Site selected		
	- No. of standpost in the first phase villages (6 villages) - No. of latrines	34	27		
	- school	2	5	18 SSL to be	
	- household	38	811	constructed 4689 HSL to be constructed	
	6: No. of Jal Samiti (in six villages)	28 (Exis- ting)			
	 No. of soakpit (private) constructed 	133 (in 9 villa-	}		
		ges)			



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5.8 PSU Management Planning Matrix

Narrative (lesciption									
Overall Objective										Assumptions
Internal Purpose PSU	Effective Efficient PSU	Support provided to all agencies in WiS on the integration of effective community participation								
Results	Adequate support to sub-projects	Adequate support to I.D. Results 4,5,6,7	Adequate support to scientist	Improved personal relation	Adequate office management	Realistic job description drafted	Proper coordination through participation	Clarify on Organi- sation culture	Improved strategies of PSU	Adequate Support RM & Embassy
Activities			PSU staff trained Training on mana- gement of (own tasks etc.) Armual team work exercises - 6 group dynamics Training on self awarmess percep- tion building Assessment of training requirement	Regular joint tean meetings Joint lunch dinners tea Organising cultu- ral programmes jointly	Fixed office tisings Plan Holiday	Clarify roles and functions Assessment of job responsibility with in time constraint	Through proper infor- mation system in bet- ween OFF's field staff		Exchange/exposure among NAPSU's	

6. Observations by the moderator

Preparations

Due to the adequate briefing of the PSU staff by the Director before the workshop took place the expectations did properly match with the ultimate results of the workshop.

All efforts were made to have a number of representatives from Jal Nigam participate, however, the timing of the workshop was inappropriate to them as they were closing their books of account at the end of the financial year.

Commitment

It was very encouraging to organize this workshop with the PSU, whereby all participants showed full commitment and enthusiasm through all the ten days of the workshop, in spite of the often intensive and emotional discussions during long working hours (9.00 - 18.00 hrs.).

Emotions

Since the OOPP technique uses as input what the participants really think on what needs to happen, clashes and conflicts on individual perceptions and aspects of the future of the project are not unusual. This is a healthy phenomenon. All to often in project planning people fail to take a stand on what they really think ought to happen. This can lead to ongoing hidden agendas and chronic "sleeping conflicts". The OOPP channels these legitimate emotions into functional discussions at the end of which some form of consensus or agreement can be reached. People often feel very relieved after such sessions since they have been able to discuss pressing issues for the first time in an open atmosphere. This feeling has been expressed by a number of participants during and at the end of this workshop.

Misconceptions

The open and guided discussions on concepts, roles and responsibilities will remove misconceptions in a structured manner. Particularly when people participate with different backgrounds and originate from different organizations the benefits will be even more obvious.

Time Schedules

For each of the Sub-Projects as well as for the additional activities identified for PSU preliminary time schedules have been prepared. In these time schedules responsibilities for actors particitating in those activities have been indicated and discussed in the whole group. It must be stated, that particularly responsibilities "assigned" to external parties have not yet been discussed with them. Additional discussions with them are required.

7. Logistical support

Locality

The workshop was organized in the meeting room of the PSU. As the participants were arranged in a semi-circle facing a wall on which the visualization of the OOPP steps took place the room was just enough to accommodate the fifteen participants. As the workshop was organized within the PSU building particularly the Director had to attend to pressing work and address visitors regularly during the workshop. It would have been better to organize such a workshop off site to avoid disturbances of this kind. The climate in the room sometimes reached too high degrees due to the fact that the air-conditioning made disturbing noise. For effective participation during all hours of the workshop a pleasant atmosphere is very important.

Catering

Many compliments must be made for the way the catering services were rendered. This also motivated the participants to keep up their level of contributions.

Transport

The efficient way transportation was organized for all participants must be typical and symbolic for the way things are usually organized at PSU.

Field trip

The field trip that was organized to the village Thulendi was very well prepared by the responsible officers. It was impressive to experience the type of reception arranged by the villagers. Particularly the puppet show covering the sanitation issue made a great impression.

Although the impact on the introduction of improved latrines observed was still rather small the commitment of the owners promised good expectations in the future.

Secretarial services

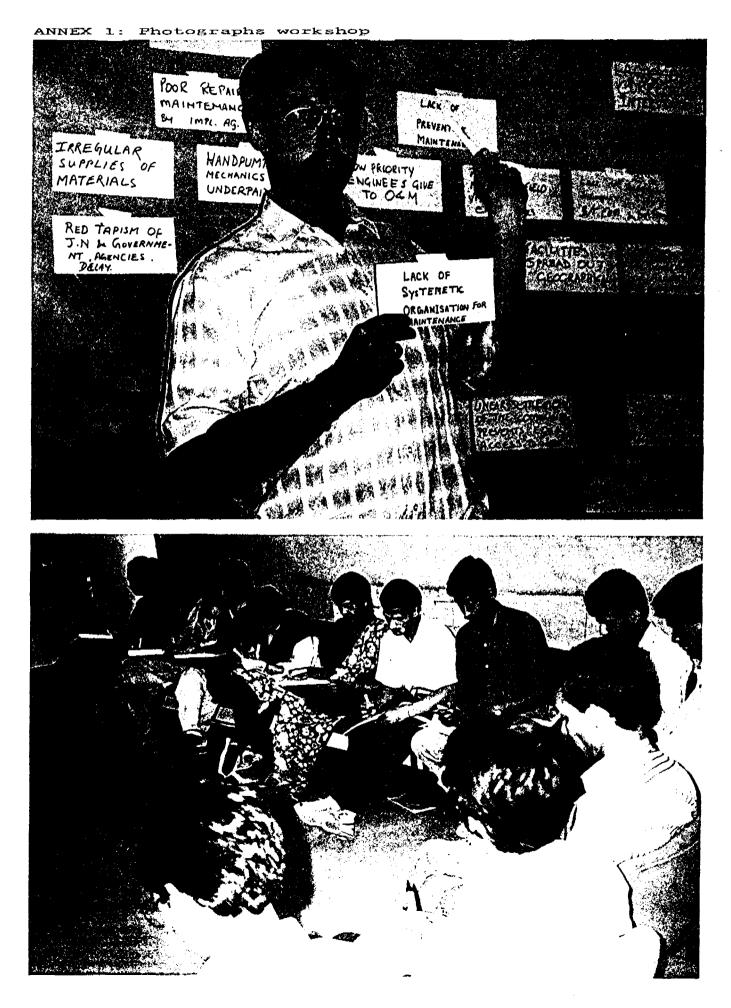
With great respect the workshop has been benefiting enormously from the secretarial services rendered by the PSU secretaries.

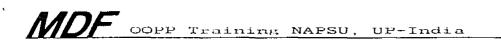
Travel arrangements

The administrative staff should be mentioned for their committed efforts in assisting with the travel arrangements. Even the office of Jal Nigam in Agra was approached to assist the mission in a sight-seeing tour around the town on the way back to Delhi.

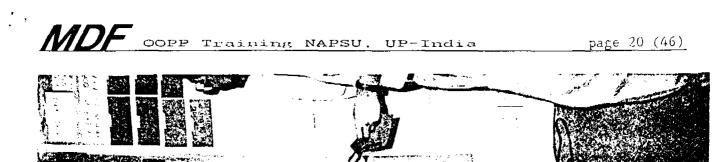
Debriefing

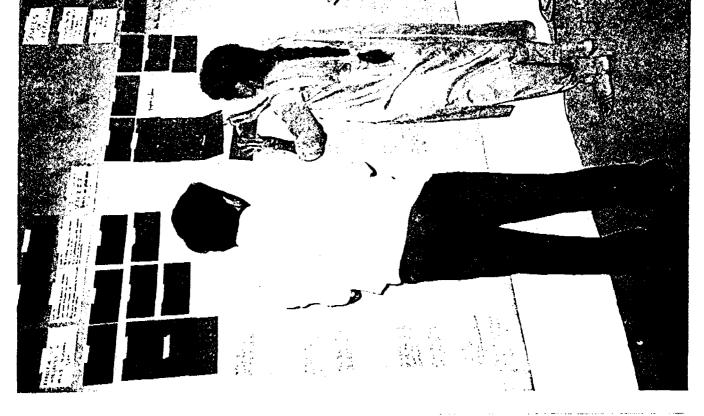
In spite of the fact that the travel schedule of the mission limited to meet the Sector Specialist for Rural Development from the Netherlands Embassy for a debriefing session on the last Sunday only he accommodated this meeting without any objections at his hotel and stimulated a very interesting discussion on the Programme.

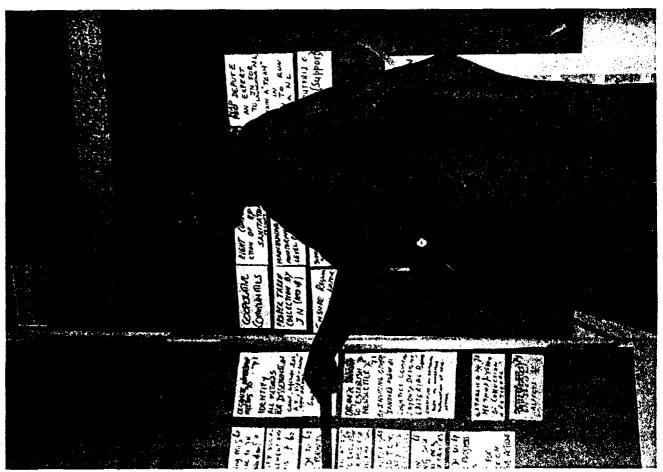


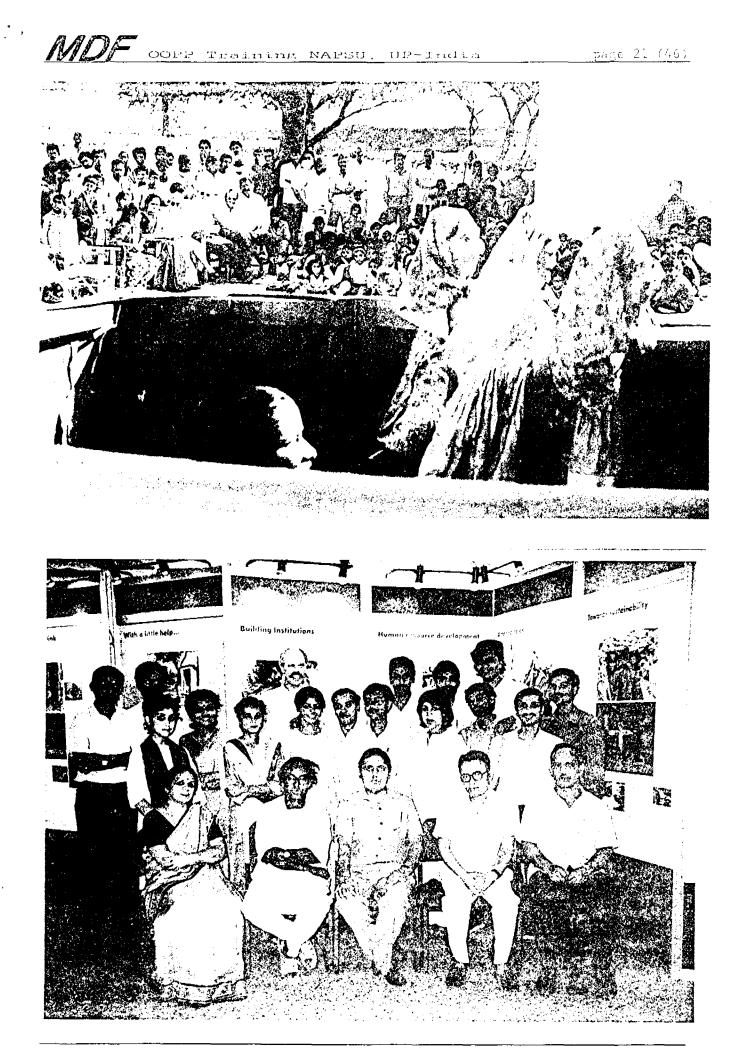












ANNEX 2: A brief on the Programme Support Unit

Programme Support Unit : Note on the objectives, activities and problems in the implementation of the Community Participation Component (CPC)

The Netherlands Assisted Programme (NAP) activities in the water sector in rural Uttar Pradesh had been going on since 1978. However, the entire focus was on the physical implementation, as a result of which much of the programme benefits could not trickle down to the targeted groups and the sustainability of the programme was in the dark. It was realized that involvement of the local people by initiating interventions in terms of social mobilization, awareness creation, promotion of healthy and hygienic living conditions and training and orientation on technical and social aspects were pertinent. To provide these critical inputs the Programme Support Unit (PSU) was established in March 1988, under the Netherlands Assisted Programme in rural water supply and sanitation in Uttar Pradesh.

Objectives and Activities

PSU was established with the view to plan the implementation of the social component and co-ordinate with the concerned agencies for a better implementation process in the rural sanitation programme - SP V. Gradually, PSU was made responsible for not only social planning, monitoring and evaluation but also for the CPC. In the water supply programme, SP VI, the field workers of PSU, known as Social Scientists, ensure integration of the social component with the physical component. They are stationed in their respective project areas where besides, mobilizing the local communities to ensure their participation in the programmes, they also orient and mobilize the staff of implementing agencies on various social aspects.

Although the water supply programme is larger in terms of coverage, the sanitation programme is also significant as it aims to incorporate health education and effective participation of the local community into the sanitation programme to ensure regular use and maintenance of household sanitary latrines and school latrines.

Broadly, the objectives of PSU are :

- i) To raise awareness in the community about the benefits of clean and safe drinking water and sanitary habits;
- ii) To encourage and bring about changes in the health conditions and the hygiene behavior of the community regarding safe water and sanitation;
- iii) To give due priority to the role of women in the developmental activities and encourage their actual participation at all levels of the programme;
- iv) To ensure the selection of technically and socially acceptable sites for hand-pump installation;
- v) To establish an effective communication, co-ordination and monitoring system for the better implementation of the programme;
- vi) To establish and activate village level institutions for participatory monitoring, operation, maintenance and evaluation of the project.

Approach and Strategy

The basic approach and strategy followed for the implementation of the social input is as follows :

-Baseline Survey

A base-line survey is undertaken to obtain the socio-economic picture of the project areas to facilitate the implementation of CPC. The information collected helps in evolving a suitable implementation strategy and also functions as a reference point for subsequent monitoring and evaluation of the programme.

-Health Education

Health education and awareness raising campaigns involving the whole community are organized, involving local communication methods and folk forms of entertainment

-Selection of Socially and Technically Appropriate Water Points

Sites, for both water points and sanitary units are jointly selected by the Jal Nigam, PSU and the community, especially emphasizing the involvement of women. The sites selected through such methods take care of spatial and social distribution of water points along with technical consideration for waste water disposal.

-Forming and Equipping Water Committees for Community based Operation and Maintenance

Grassroot level organizations like the water committees - Jal Samiti's - are formed. These are need-based participatory structures to ensure proper upkeep and maintenance of the assets to lend support and sustainability to the programme.

-Training and Orientation

The staff involved in implementing the physical and social inputs are given intensive training and opportunity to exchange their ideas to update their knowledge, skills and experience in the relevant areas of the project.

-Participatory Monitoring and MIS

Proper monitoring and co-ordination of all activities and agencies is achieved by establishing a management information system (MIS). A 'Task-Force' has been formed at the state level to monitor the integration of social and technical components in the programme. Monitoring and co-ordination committees at the village and district level are planned to be formed in the forthcoming Sub-Projects.

Major Constraints

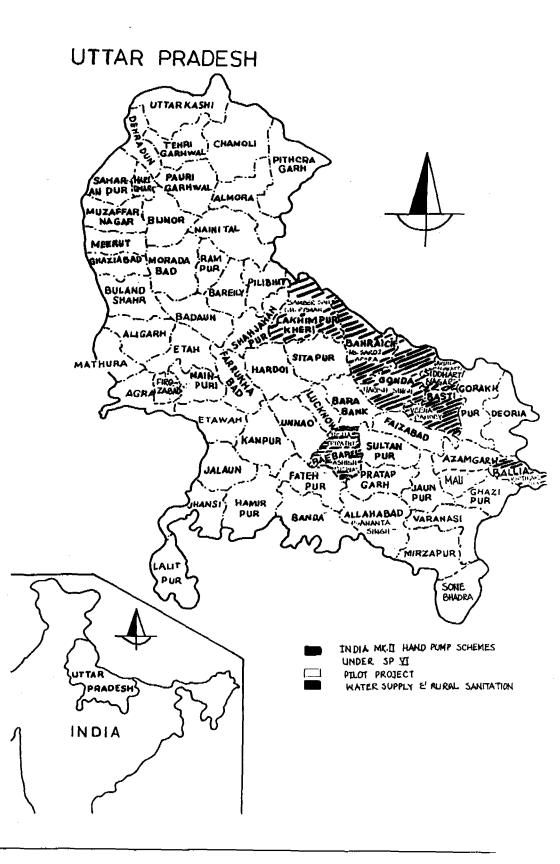
In the process of the implementation of CPC some major constraints which have been experienced are :

- Historically no concerted effort had been made at the national level to implement community participation in the water supply and sanitation programmes and develop a systematic methodology and strategy for it.
- Vested interests of the people's representatives, family and land disputes, caste conflicts and religious contradictions affect the implementation of CPC to a great extent.
- Unplanned and indiscriminate expenditure on rural development leads to an attitude of over dependence on the government in rural communities.
- The newness of the concept of community participation in the rural scenario of Uttar Pradesh created doubts in the minds of the executives planning for the physical inputs.
- The inherent disinterest and disbelief in the power of the community participation among the technical staff led to a lack of motivation and

commitment towards implementation of CPC. Moreover, inadequate training and orientation on social aspects resulted in low priority for implementation of CPC by the agencies providing the physical component.

- Lack of an effective communication and monitoring system in the executing agencies resulted in weak co-ordination and consequent integration of CPC with the physical component.
- Ineffective functioning of grassroots level institutions, viz. ICDS centers, village panchayats and youth organizations, led to lack of support.
- Confrontations of the Social Scientists with a hostile community which is generally found to be disgruntled with the Government's poor delivery system of public utilities further hampered the progress of the project.
- Insufficient transport support coupled with the inaccessibility of many villages by road retarded the progress of social mobilization.

Map of Uttar Pradesh



ANNEX 3: PSU Request for training on OOPP

From Dr J. De', Director, PSU

- To Ir. Robert Trietsch, Mission Leader
- Sub : Orientation/Training for the PSU Social Scientists by the MDF expert on the Objective Oriented Project Planning (OOPP)

1. Rationale

During my recent (11-29 June, 1990) participation in the IRC/MDF course on the 'management for sustainability in water supply and sanitation in rural and peri-urban areas' I found the objective oriented project planning (OOPP) was quite a fascinating aspect in the course which can be extremely useful for young PSU Social Scientists. Besides providing a realistic and a systematic approach for planning matrix and logical framework, the OOPP methodology was participatory, innovative and analytical. Moreover, the presentation of OOPP by the MDF expert was itself so professionally excellent that I think our Social Scientists will find this training relevant and interesting. I also strongly feel that professionally and cost-wise such arrangement would be quite a pragmatic proposition if the MDF expert can come to Lucknow to conduct this training workshop.

2. MDF Expert

For this particular course the MDF has possibly the best of its professional namely Mr. Eric Kijne - whose C.V. is attached for your reference. I recommend his name to conduct the course.

3. Duration of course

Considering the content of OOPP as well as few other essential aspects like monitoring and evaluation, organisation and sustainability etc., it is suggested that this can be a two week training course.

4. Tentative Period

It was initially discussed with the MDF expert that the course can be organised in December, 1990, or January/February, 1991. However, once the Mission's visit is over in December, 1990, the PSU would be in a better position to provide necessary logistic support for the course.

PSU -

5. Tentative Trainees

Altogether there would be 15 persons (7 Social Scientists for SP VI, 2 for SP V, 1 for Pilot Project Allahabad and 5 from the PSU core) for undertaking this training.

6. I shall be extremely thankful if you please initiate necessary dialogue with the India Desk Officer in the Hague (since Jan is on home leave) for getting approval of this proposal and also to establish contact with the MDF expert to get his possible time schedule, budget, professional inputs for the course and also logistic supports that he expects from the PSU.

Looking forward to receive quick positive communication from you.

Regards

c:mdf psu, 10/7/90 ANNEX 4: Proposed programme OOPP Training

The O.O.P.P. participatory planning workshop will try to adhere to the following programme:

Sat. 16/3 - Departure of Kijne to Lucknow, India.

- Sun. 17/3 Introductory talks with senior staff. - Arranging facilities, logistics, participants 00PP workshop.
- Mon. 18/3 Introductions; Reasons for organizing training in participatory planning; Explanation method used: Objective Oriented Project Planning.
 - Start Analysis Phase: Identification Parties involved and mutual relationships.

- Tue. 19/3 Continuation Problem Analysis and Discussions. - Structuring of Problem Tree.
- Wed. 20/3 Analysis of Objectives: Reformulation and structuring Objective Tree.
- Thu. 21/3 Start Planning Phase: Design Project Planning Matrix (PPM). Determination of "Project Purpose", "Overall Objective", "Results" "Assumptions" and "Activities".

Sun. 24/3 - free

- Mon. 25/3 Continuation formulation of activities. - Discussion on approach to reach the results - Prioritizing of results and activities - Phasing / Scheduling of Activities.
- Tue. 26/3 Preparation of Sector Planning Matrixes

Wed. 25/3 - Discussions on approach of SPM's.

Thu. 26/3 - Design Organizational Structure.

Fri. 27/3 - Debriefing at RNE, Delhi.

Sat. 28/3 - Departure of Kijne to the Netherlands.

⁻ Determination of "Entity" to be the main issue for discussions. - Problem Analysis.

ANNEX 5. Principles of OOPP

Introduction

The idea to initiate a project or programme is often born from the wish to change a poor existing situation into an improved situation. Although this perceived idea may be realistic the solutions suggested in such an initial plan may not be the wishes of the project starf and target groups. If such plans have been prepared by an individual often commitment to the implementation by the parties involved is lacking.

Need for proper participatory planning of projects

More and more it becomes clear that the need exists to prepare more realistic plans, which are accepted by all parties involved, and who have committed themselves to the implementation. In order to develop such a plan, which is more likely to succeed, it is essential to identify all relevant problems which inhibit progress in development as perceived from the perspective of all related parties involved. The <u>Objective Oriented Project Planning</u> brings representatives of those parties involved together and let them discuss the perceived problems and possible solutions with each other in order to created a mutual understanding of each others point of view. After having achieved a common ground these problems are organized logically in relation to each other. All problems are reformulated into positive reached conditions and by doing so these become objectives. After having checked the logic between the objectives a selection is made based upon a number of criteria in order to determine the focus of the project.

After this analysis phase the OOPP will continue with the planning phase applying the Logical Framework technique. A Project Planning Matrix is prepared using the information from the Analysis of Objectives and additional information. The PPM shows information on the different level objectives, a description of these objectives by means of Objectively Verifiable Indicators, Assumptions at different level and Activities required to reach the different Results.

The planning session should be completed by drafting time schedules of the most important activities in which also the different responsibilities of the parties involved should be indicated.

Analysis phase

How to get to know the relevant problems ?

Information on the existing problems within a described entity can be collected from a large number of sources, such as a.o. surveys, interviews, reports, statistical data, etc. However, very often the objectiveness, reliability and completeness of these data is doubtful.

By inviting representatives of all parties involved an additional opportunity is created whereby knowledge on the existing problems is brought together. Because expressing problems in front of representatives from other groups with conflicting interests may be difficult the OOPP method applies a technique whereby problems are written down on cards anonymously and placed on the wall. The problems are discussed with the whole group aiming at a clear understanding of the problems. Sometimes problems will have to be specified more clearly, leading to more concrete underlying problems. The moderator will avoid linking the problems written on the cards with the original writer or

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source of the problems.

Because it is difficult to have representatives from all parties involved to be present in the workshop, all parties will be identified, written on cards and categorized under main headings. The relationship of the different parties with the subject will be identified by formulating the products the party (or organization) should supply and receive from other parties, preferably the party that is organizing the workshop, and is drafting the plan. Now all participants will identify problems as perceived by them related to a clearly described entity, e.g. problems of effective functioning. Problems felt by parties that are not represented must be imagined and need thorough discussion on validity. Data on problems collected through other methods mentioned earlier may assist here.

Building the 'problem tree'

One starter problem of which both causes and effects can be identified, will be selected. First the causes will be identified from the problems that are in the stack on the wall and placed in "cause-effect" relationship underneath the starter problem. Problems that are an effect will be placed above the problem causing it. Slowly a structure will appear on the wall in which all problems are related to each other. This structure is called a "problem tree". The logic will have to be checked the next day when everybody is fresh again after which all relations between problems will be shown by drawing lines and putting arrows in the direction of the effects.

Building the "Objective tree"

All problems will be reformulated by the participants into positive reached conditions that are realistically achievable, and thus will all become objectives.

These objectives will be placed on an other wall confirm with the placement of their respective problems. The logic will be checked and reorganization may take place. Once the logic is acceptable to all participants the lines will be drawn to visualize the "means-end" relationships.

Groups of related objectives dealing with a similar topic will be clustered and will be marked with the name of the topic or expertise required to address the topic.

Planning phase

Scoping

From the different named clusters an initial selection is made to be included under the responsibility of the project. A number of criteria can be applied of which the most important are:

- Resource availability,
- Extend of contribution towards set objectives,
- Attractiveness for the target groups,
- Probability of achievement,
- Relationship with policies,
- Positive and negative side effects,
- Time horizon set for the project,
- Urgency,
- History of the project.

Based upon these criteria a project purpose and an overall objective is selected or reformulated.

Project Planning Matrix

The selected project purpose and overall objective is transferred to the first vertical column of the matrix. From the objective tree objectives from clusters directly leading to the project purpose are identified and entered into the matrix as results or outputs. Clusters of objectives not selected to be addressed by the project are placed in the forth vertical column at the respective levels as conditions. Other additional conditions are identified and added to the forth column. An assessment of the conditions is done to identify whether these conditions are important and likely to cause problems in the implementation. Whenever the project has no authority to address these crucial conditions these become assumptions and remain in the matrix. Whenever something may be done by the project these may become additional results and thus are placed in the first column.

For the project purpose and each of the results indicators are formulated in terms of concrete measurable terms: quantitatively, qualitatively, place and time.

A brainstorm is organized to develop ideas on activities needed to achieve the different results. These ideas are discussed and put in a priority sequence under the respective results.

A first estimation of a possible donor input can be made by marking the respective activities.

A rough cost estimation of implementing the activities can be added to the matrix.

Time schedule

Only the most important activities ("biggies") are listed and duration estimated. A bar chart is made of the activities covering the total project period while taking resource availability into account. Behind the activities columns are added in which the type of responsibilities during implementation are indicated. A discussion of the responsibilities indicated in the time schedules between the parties involved is essential to reach a common understanding and commitment to the implementation.

Limitations of OOPP

Participation

The visualization method used and the need for intensive communications between the participants requires a specific seating and room lay-out, which does limit the optimal number of participants to fifteen. Therefore a selection of participants has to be made from the different parties involved for each workshop, which will create a bias towards the criteria applied by the ones who select the participants. In some cases it may be possible to organize more workshops and integrate the findings of the different workshops during a plenary session.

As visualization in the core of the method it could be difficult to have illiterate persons to participate. Other methods to gather information may be more applicable to them. Also the environment of such a workshop may make them feel uneasy as well as the presence of senior officials. Although the OOPP tries to assure anonymous presentation of each others views through the display of problems on cards discussions on these problems may be difficult. This constraint of the method may also arise in cultures where a strong hierarchical order is adhered to which inhibits open discussions.

Approval by decision makers

An more serious constraint may arise when a plan has been developed by the participants after which the decision makers, who did not participate in the workshop may disagree with it and do not intend to support it. Clear discussions in advance to identify the mandate of the project and feedback during the workshop may have to take place to avoid these kind of disappointments and frustrations with the members of the workshop.

Moderator

Guiding the participants properly through the different stages of the method is the task of the moderator. The complex process of open-minded communication between the participants requires a strong and determined but flexible, creative, objective and independent person. Preferably he or she should be an "outsider" of the project. The moderator must be trained adequately to carry out such a workshop successfully. Mismanagement of the OOPP workshop may create chaos, conflicts, disappointments and demoralized participants, which will harm the successfully proven method of OOPP seriously.

Value of OOPP

Understanding through improved communication

Bringing people together of different backgrounds, socially, culturally, economically, sexually, technically, hierarchically, as well as from different organizations offers an opportunity to have their different views and perceptions ventilated to each other. A good moderator stimulates particularly the ones who pertains a low profile in the group and controls the more dominant participants. The fact that these people are "forced" to listen to each other and to hear the underlying reasons of each others perceptions will create a mutual understanding of each others perceptions among the group. The bond thus established between the participants by such a workshop will have its offspring in improved communication and cooperation during the implementation phase.

Clarity and commitment of parties involved

Many people at the implementation level consider planning to be a job only done by senior planning officials. They are used to receive directives and not to participate in those plans. Making your own plan together with a mixed group will enhance the commitment of the project staff, the target groups and the related organizations considerably. The participants suddenly know the WHAT, WHY, HOW, WHO, WHERE, and WHICH of their project. It will clarify their own responsibilities and those of others and may not become confused any longer by the many things to be done. Improved determination of job descriptions and improved organizational structures may lead to it.

ANNEX 6: List of participants

Objective Oriented Project Planning Workshop Course at the Programme Support Unit, Lucknow, Uttar Pradesh March 18 - 28, 1991

S1. No.	Organization/ Participant	Educational Qualification	Designation/Working since	Project/Place of working
I	Programme Support Unit			
1.	Ananta Singh	M.A. (Psychology)	Social Scientist September 1990	Pilot Project District Allahabad
2.	Arun Mediratta	M.A. (English)	Social Scientist March 1990	Handpump Scheme SP VI District Siddharth- nagar
з.	Ashis Biswas	M.A. (Rural Development)	Social Scientist December 1990	Rural Sanitation SP V District Rae-Bareli
4.	Harish Singh	M.A. (Economics)	Social Scientist September 1990	Handpump Scheme SP VI District Gonda
5.	Ibrahim Hafeezur Rehman	M.Sc. (Chemistry)	Social Scientist February 1990	Handpump Scheme SP VI District Lakhimpur- Kheri
6.	Jatin Dé	PhD.	Director PSU	Lucknow
7.	Kirtikar Ojha	M.A. (Sociology)	Social Scientist December 1989	Handpump Scheme SP VI District Ballia
8.	Nisha Mani Tripathi	M.A. (Psychology)	Social Scientist March 1990	Rural Sanitation SP V District Rae-Bareli
9.	Padmaja Nair	M.A. (Economics)	Co-ordinator-Training and Documentation September 1990	Lucknow/field
10.	Sameer Sah	M.A. (English)	Social Scientist October 1989	Handpump Scheme SP VI District Lakhimpur- Kheri
11.	Saroj Arora	M.Phil, (Sociology)	Social Scientist February 1990	Handpump Scheme SP VI District Bahraich
12.	Veena Pandey	M.A. (Political Science)	Social Scientist March 1990	Handpump Scheme SP VI District Basti
13.	Yogesh Kumar	Ph.D. in Development Économics	Co-ordinator-Community Participation March 1989	Lucknow/field
11	Socio Economic Unit Andra Pradesh			
14.	Kurien K. Katticaren	Sociologist	Socio-Economist	NAP Office Hyderabad
II I	UP Jal Nigam			
15.	B.N. Sharan	-	Executive Engineer (Rural Sanitation Division)	Districts Allahabad and Varanasi

ANNEX 7: Evaluation versus expectations of workshop

The following observations were made by the participants as a reaction on the questions put to them by means of a questionnaire at the end of the workshop.

Question I: Give 3 positive impressions on workshop.

- Provided realistic assessment of the objectives, responsibilities and workplan for the Netherlands Assisted Programme.
- It's throughout participatory.
- Discussion on additional social data.
- Participatory (respect each other views).
- It made even the non participatory person(s) participating with total involvement by interchange of ideas.
- Participatory approach.
- It has helped us in learning that how one can know the reasons of problems and rectify as and when required.
- Approach was systematic scientific & participatory.
- Participatory in the sense the workshop results/outputs were discussed through a combined action and reaction of the participants and also the moderator.
- The methodology is supportive of equal participation in a planning process.
- Simplistic in approach.
- It is simple, participatory, practical and very interesting, unlike other workshops.
- Participatory approach to learning & sorting out problems.
- Developed logic for implementation of the programme in a participatory environment.
- Very specific.
- Initiation of social mobilization discussed.
- Gives an overview about ideas related to other involved group.
- Those ideas, which were unclear and mis-conceptualized became all the more clear in the mind (as well as heart).
- Methodical and logical approach to the problems analysing them, reformulating and identifying the various activities required to achieve project purpose.
- It has increased the knowledge.
- Workshop was objective oriented (to a large extent).
- Methodology adopted was highly suited to help the interest & involvement of the participants and moderator sustained.
- The process has contributed to improved perceptions among Social Scientist on the key responsibility of PSU as Institutional Development and not Community Participation.
- Participatory in method.
- It gives a feeling of achievement in terms of identifying activities to be undertaken and planned.
- Detailed analyses of problems actually faced in the field and realistic & systematic approach towards their solutions & objectives.
- Developed expertise to sort out problems, objectives implementation strategy for implementing any developmental programme.
- Result oriented.
- Effective Jal Samiti has been discussed.
- By this at some extent we became able for planning a matrix which can be applied to other areas also.
- A step by step approach in solving problems was highlighted. This will

remind and warn us on those moments when we tend to bypass some small but relevant steps in order to reach our goal/objectives sooner.

- Coming at a plan acceptable to all parties involved in making it. (All the previous participating in the workshop).
- It was a totally new technique. It helped us in developing a capacity to see the shortcomings of the project, reasons of shortcoming and easy but careful way to tackle them.
- Way of the conceptualization of problems & objectives.
- The workshop has universal application in terms of physical area, subject and methodology.
- Core team of PSU has now a more comprehensive idea of the tasks ahead of them.
- Systematic, organized, well planned.
- It helped in understanding problems, their implications and suggested solutions to these problems.
- Clarity of ideas & systematic planning.

Question II: Give 3 negative impressions on workshop.

- Elaborated method of planning involving maximum no. of parties involved -
- which is a limitation in many ways.
- Time taking.
- Insufficient discussion on women participation.
- Sometimes observations showed bias because of the lack of the involvement of other agencies.
- Some problems, which are situation specific and also practical, cannot be always put in black and white therefore, we do tend to ignore them.
- The moderator should have used his discretion and intervene when the participants are not respecting each others views.
- Method of exercise was repetitive, sometime, one feels/finds it boring. Doing the same exercise again & again.
- Monotonous (some time) due to same approach & work.
- Sometimes I felt that the extent of participation was so great that it hampered decision taking.
- Participation of Jal Nigam, and may-be DWCRA, could have led to improved perceptions on JN/DWCRA constraints, issues
- Representation from all the concerned agencies were not involved.
- All concerned agencies could not participate.
- The continued method of writing & pasting cards became monotonous after five initial days.
- Vocal and persuasive participants sometimes dominated during logic building, giving extra-priority to their problems/views.
- Very liberal.
- Idealistic situations (when the workshop was totally participatory and of realistic approach, sometime idealistic situations may have to be avoided).
- Some so called subjective elements (i.e. emotions, values, etc.) are ignored and not considered in order to become objective. These are virtues while implementing C.P. in the rural India.
- Exhausting methods/exercises.
- Many times relation between problems become very complicated.
- Towards the middle of the programme, a number of participants took an approach of "WATCHING" or "TOKEN CONTRIBUTIONS".
- Get tired of seeing the same room, same chair, same carpet etc. Could have been more interesting in changed environment.
- As the whole workshop was conducted in English a few colleagues could not express themselves properly due to language bar.

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- The replication of such approach is limited in absence of trained and capable moderators.
- Sometimes it is repeating the issues.
- By assuming that the people engaged with the field activities lack(s) interest at the "planning level". This is not true. With the relevant field exposure we can be effective at this level.
- "Directing" interventions, or perceptions of interventions as such.
- This method of using cards & pencils etc. may be a costly affairs in typical Indian situation & it requires more space in the classroom too.

Question III: How did you experience the OOPP technique ?

- The experience was unique, different and enjoyable. The method of learning is like.playing a game, which sorts out very intrigue and complicated issues in different results vis-a-vis activities required to achieve these. The honour to each others views, flexibility in changing approach and ultimately fixing of activities in a time scale make the experience meaningful.
- Quite good, because it's gives lot of opportunity to participate as well as it will help to present strong ideas by sticking the cards in that fashion.
- The technique of OOPP was very helpful as we can cover all points in one time which is more useful for my case study.
- The OOPP techniques are found expressive because of its participatory and practical approach.
- Wonderful! It helps a young aspirant to foresee the problems and constraints and to formulate his plans and strategy beforehand. It provided alternative strategies to cope up with the situation.
- Impressive.
- It was an interesting technique. It has made us learnt that it is always better to have some objectives with some planning. By applying this technique one can always not only limit oneself but also can think to proceed towards a definite purpose. This has really given us an insight which will prove helpful.
- It is a very systematic, scientific & participatory technique. It is very useful for our daily planning.
- The technique is excellent for bringing as much realism and at the same time objectivity into the plan and monitoring of a development programme. Modern management concepts (time & resource) can be applied. However, the danger of the tech. becoming too participatory, as also the temptation of carrying on a never ending exercise should be avoided.
- Very interesting and effective, provided all/key persons participate fully and with commitment to come up with a planops. A very good opportunity to understand people, perceptions, problems.
- The OOPP technique is excellent as it brings out the best even from shy and introvert participants, the anonimity plays a very important part in it. Due to its collective approach the technique makes difficult problems look very simple and organized.
- Very effective and simple, very enlightening on project purpose/overall objective and helpful for interacting with participants.
- New & good.

Question IV: Were you allowed enough participation?

- Yes (6x).
- Yes. The involvement at all the level of workshop was full and positive. I was allowed to express my views on issues which were of utmost importance, thereby integrating my ideas and attitude with the theme of the workshop.

- Yes, more than enough.
- Undoubtedly, we have been allowed to participate fully. But one thing was observed that incapability to express oneself in English language has created a gap. Such participants should have been allowed to express themselves in their own language and some other person could translate that. By doing so every participant will feel that he has contributed something in the training programme.
- Ample opportunities for participation both outside and within the workshop session.
- Could not have been more. Excellent!
- Everybody was given a fair chance to participate in the workshop.
- Mostly yes. In one/two cases no.

Question V: Which session did you experience most participatory ?

- Formulation of objectives, identification of results and activities.
- Develop problem tree.
- Better utilization of facilities.
- The discussion on co-ordination community participation and also how to reach on. Effective Jal Samiti.
- Describing objectives, deciding specific topics related to objectives and making bar chart, sometimes when describing activities.
- The session where the integration of social-technical approach was discussed and also when stress on the institutional development was made by achieving effective community participation. Discussion on Attitude, Skills & Knowledge.
- Brainstorming on Project Purpose and judging its validity (Project Planning Matrix).
- Building the Problem tree.
- While forming the problem/objective tree.
- While putting the activities of each results.
- While working on BAR-CHART.
- Identification of Objectively Verifiable Indicators (Project Planning Matrix).
- Identification of problems and establishing objectives.
- In terms of the whole teams problem tree.
- In terms of intensity barchart planning.
- The session related to the formulation of activities was most participatory as it was related to our present experiences and everybody was enthusiastically involved.
- Formation of problem tree.
- When we were reorganized into small groups to sort out problems etc. Especially the session of 27th of March 1991, when we made the project plans ourselves (in different small groups) and discussed them in detail.

Question VI: Which sessions did you experience least participatory ?

- The logical ordering of activities to achieve results which requires more thinking and experience. The participants who did not find themselves involved in achieving certain results could also not participate in developing logical sequence of activities and efforts required for it (i.e. "Biggies").
- Improved social planning skills in technical agencies. Reason: Absent of Implementing Agencies.
- The step for social mobilisation, function of Jal Samiti, repair and maintenance system.
- The session in which we have to identify the activities related to 4,5,6,7

results oriented.

- During the formulation of PSU planning matrix because of so many practical constraints.
- PSU Management Planning Matrix. Identifying the activities & result.
- Project Planning Matrix was a little difficult, and if it could have a little slow then every concept could be made more clear.
- PSU-Management Matrix.
- Possibly the sessions on the formulation of the target and time schedule.
- Explaining of Bar Chart to Team members. I felt that majority were perceiving the activity plan as "wishful thinking" and not feasible in the given reality.
- The session relating to PSU Planning Matrix was least participatory as for some reasons most of the participants appeared to be bogged down. The session pertaining to formulation of assumptions was also least participatory as it was basically concerned with the other agencies and was indirectly related to our work.
- PSU management planning matrix,
- Introduction of participants (forced?).
- When only card writing & pasting was done and when only there were one or two persons to express their views on certain cards & obviously took a lot of time.

Question VII: What advises can you give to improve on such workshops ?

- The participants should represent most of the agencies involved. The representation of agencies should also be in proportion to their involvement in the project to avoid any biased perceptions. The groups may also be divided to prepare a problem tree on any of the results to demonstrate their individual understanding of the approach.

- Reduce the number of days.

- Ensure yourself that all the Implementing Agencies should be there, otherwise all the discussion we have to consider as an assumption in this kind of workshop.
- In such type of workshops we have to ensure the participation of the representatives from related other organizations also.
- More stress on attitudinal change.
- To unlearn the preconceived ideas and notions more attention is needed in the workshop of such a kind.
- Representation from all the agencies involved as far possible in the workshop.
- The moderator should not remove any card, like conception unless most of the participants are willing.
- All discussions on problems should be held in e.g. corruption card; taking Ashish out).
- Wherever planning aspect is there or management aspect is there; a little more participation was needed from out side and could be taught in a slower pace.
- The merits & disadvantages of other methods of Project Planning should be discussed in this workshop. This will lead to overcome the monotonousness of the workshop.
- Fair representation of the major agencies involved in very necessary in order to avoid the danger of the problems/obj./activities becoming one sided.
- Develop a system of follow up on individual participant or organization basis.
- Organizational heads should be taken into confidence earlier: not to make

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directive interventions and to participate in the full sessions.

- The participants of at least two of the parties involved.
- May be the project management matrix should be better linked up with Bar Chart planning.
- Effort should be made to involved the representations of all the concerned agencies. At some stage of the workshop each of the participant should be given a chance to act as Moderator that will improve ones communication skill because to act as a good Moderator one has to be a good listener also.
- Change location for every session (preferably outdoors).
- Increase duration of workshop.
- Include all concerned agencies.
- Remove chairs (sometimes).
- It should not be lengthy. Representation of other relevant organizations should take place so that the problems can be seen through different angles as it usually happens in actual condition.

Question VIII: List 3 topics discussed of interest to you

- Identification of desired results.
- Develop problem trees.
- Additional social data collected.
- Objective oriented problems making.
- Strategy for attaining our overall objective.
- Better utilization of facilities.
- Formulation of problem/objective trees.
- Operation & maintenance system.
- Identification of indicators.
- Institution Development as task of PSU.
- Communication process Adult learning cycle.
- Functions of Jal Samiti.
- Activities & indicators related to objectives.
- Identification of realistic indicators.
- Realistic job descriptions.
- Effective Jal Samiti
- Indicating results, activities identification.
- To achieve effective community participation (by forming Jal Samiti).
- Institutional development.
- Formulation of a tree for any result which required more clarification.
- Identification of indicators.
- Demonstration of activities to be carried out within PSU (in terms of responsibilities).
- Follow up of the OOPP with "keeping in touch" a sort of "turn-key" assignment concept?
- Better utilization of facilities.
- Bar-chart planning for Sub Project II.
- Improved social planning skills.
- Preparation of activity schedule.
- Improve strategies of PSU.
- Step on social mobilization.
- Bar-chart making.
- In improving upon the social planning skills.
- Effective & efficient PSU.
- To prepare a Bar chart.
- Identification of objectives.
- Activity and time chart.

- Perceptions on PSUs interactions with Jal Nigam.
- Bar-chart planning.
- Steps in social mobilization.

Question IX: List 3 actions you will now implement in your job.

- Application of OOPP method in preparing case studies, demonstration models. indicators for monitoring etc.
- Involve more and more Jal Nigam in Community Participation process.
- Additional social data developed.
- Give emphasis to know other views.
- To implement the social mobilization as per the discussions during the workshop.
- Participatory approach.
- Formulation of tree, whenever there will be confusion or possibilities of one or more activities.
- Preparation of a objective oriented plan for my district.
- Activity and time schedule for monitoring. Specially the training and documentation component.
- Work to adopt OOPP as strategy for the Institution development task of NAP office, Andhra Pradesh.
- Approach all problems in a systematic manner.
- All the steps in social mobilization.
- I will plan the actions to be taken after making my objective more clearly specified.
- Specifying the capability of professionals/organizations in undertaking activities, identifying realistic assumptions/conditions.
- Adequate support to institutional development.
- Effective Jal Samiti.
- Co-ordination strategy on a realistic background.
- To work in the direction of institutionalizing Community Participation in all the Water Supply & Sanitation programmes.
- Respect each other views.
- Preparation of bar chart.
- I will use the lessons of objective oriented project planning in my daily life & daily planning.
- OOPP tech. to work out a more realistic training requirements of both PSU and Jal Nigam.
- Continue interaction between PSU/JN and NAP-AP.
- Develop model for C.P. in villages on the basis of OOPP workshop.
- Respect each others views.
- Try to coordinate Jal Nigam to community concerned more systematically.
- Efforts to implement time schedule vis a vis activities as per the plans with minor modifications on time to time.
- Try develop relationship in between I.A.'s and local institution with respect and responsibilities.
- Step on social mobilization.
- Effective bar-chart by which plan can take place.
- Working with a clear objective in mind with alternative strategies (means) to achieve it.
- Realistic planning.
- To develop an indicators as and when needed.
- A case study on "pattern of handpump breakdown & community response towards existing maintenance system" with OOPP approach.
- Assist Jal Nigam in assessing training needs and developing modules

⁻ Jal Samitis.

according to indicated time schedule, as far as possible.

- Plan Training of Trainers for OOPP.
- Clarify Water Waste disposal policy.
- Reorganize Jal Samitis on the basis of my previous experience & the experiences of the workshop.

Question X: Describe in a few words how you personally have benefited from this workshop.

- The approach has strengthened the confidence in me. It provided an opportunity to discuss your concept in a group situation, accommodate others suggestions and dimensions of the problems and convince people with your views in a healthy environment. Moreover, the OOPP procedure has given a chance to identify my personal problems, convert them in objectives and prepare a realistic time schedule to achieve it.
- Got a clear concept on PSU's plan, policy, objective and role.
- In time bound project how could I achieve the target.
- How to manage critical path.
- I have benefited from preparing bar-chart and discussion on social mobilization as well as about effective Jal Samiti.
- This workshop personally benefited a lot, because of this we have to get acquainted with problems from other areas also and sometimes become aware of the solutions.
- Some ideas and value oriented thoughts which haunts you, tend to become clear (some times it confounds also) with the interchange of ideas. Things on which I wanted to spell out my ideas were achieved through participation. Helped, somewhat in integrating attitudes and knowledge.
- The workshop gave an rare insight into the various problems faced its causes and effects and came to a realistic plan as to how to overcome them and reach (achieve) the project purpose.
- It has been experienced as a wonderful training programme. Because everything has been discussed so systematically and scientifically. Personally, I feel I have been benefited a lot by this MDF training. We learnt a new technique of OOPP which, has helped us in running the importance of planning with some clear objectives. Through play and concentration, one can know the reasons/activities/relationship of various issues. It will help us in future also.
- Conceptualization of problems.
- I learn a new method of planning.
- I learn how a scientific approach can be used in social planning.
- Workshop gave me many indicators for my case-study.
- Personally it has helped in strengthening my belief that management techniques used in the production (commercial) industries can be adapted for the better management of development programmes.
- Secondly it has improved and clarified my perception of PSU obj. and functions.
- Last it has also helped me in pinpointing my specific areas of responsibility which will help me in formulating my personal Plan of Action in the project.
- I have improved skills in providing support to agencies in project planning/project modification. Hazy areas where I used to blunder through earlier (especially in linking activities to strategies/object) have been reduced. But of course, the constraint is the amount of time required for a systematic approach.
- The workshop has forced me to self-analyse and retrospect.
- It has improved my ability to objectively think about difficult problems.

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- It has showed means and ways in which one can be systematic and organized to overcome seemingly tough problems.
- I have improved my social planning skill, enhanced self confidence and shared experiences.
- I could learn how to plan a project or a series of activities more systematically. I could know my colleagues better: their views, their approach & their field problems; I feel more confident & 'well equipped' now to face various problems related with my project and field.

<u>Question XI: How far have your earlier expressed expectations of the workshop</u> <u>been fulfilled ?</u>

- * At the start of the workshop the expectations of the participants were:
- Better monitoring system for PSU project.
- Sharing of experiences on field related problems.
- Identify and understand the problems in the field and find possible solutions by mutual discussion.
- To become better communicators with the community as well as among ourselves.
- Ensure the participation of the local community by an effective means of communication.
- To understand the effectiveness of the OOPP.
- Improve understanding with experiences by PSU.
- By sharing field experiences and know a better communication technique.
- Sharing different field experience and learn about problems faced in other parts.
- Share experience, to develop strategies for better Community Participation.
- Identification of good indicators for planning, monitoring and evaluation.
- Effective communication systems to improve Community Participation.
- Resource base of PSU staff improved.

* At the end of the workshop the participants compared their expectations with the results of the workshop. Their observations were as follows:

- The OOPP has provided more than it was expected from it. Due to the novelty of approach and having low expectations due to the previous experiences with the workshops, the achievements during the workshops are satisfactory and meaningful.
- Yes, it's very specific to the subject. It has tried to cover all the points in every level which leads to reach to a conclusion to some extent. To the some extent, because how far it's possible it's a debatable issue due to the absence of Implementing Agencies as they have to play a big role in the Community Participation Cell.
- The expectation from workshop fulfilled much more as we have discussed enough on various aspects regarding social mobilization, function of Jal Samiti, effective PSU as well as so many activities regarding coordination, and strategy.
- At a good extent the earlier expressed expectation have been fulfilled. By this we are aware of the technique by which we can plan for our scheme we can identify the problems objectively as well activities by which we can achieve the results.
- Very well, what I wanted was clarity of thoughts on some aspects which became clear. This workshop oriented me also towards the 'Planning level'

by using relevant field experience.

- Totally satisfied.
- Most of our expectations (listed earlier) have been fulfilled through this workshop.
- The idea of involving the participants in the discussions throughout the section has proved wonderful. This in it self has emerged as a model with the concept that successful community participation is possible only when community participate with its full spirit.
- My earlier expressed expectations are fulfilled. We gave most of our time to identifying indicators. I also came to know, what is the real meaning of indicators and what is the relationship of indicators with problems & objective.
- Earlier expressed expectation: "Assist in better monitoring of the project". This expectation was more than fulfilled because the OOPP exercise will not only help in better monitoring of the on-going project but also in better planning and implementing the proposed projects. This would go a long way in planning a more realistic project both in terms of problems (and their solutions) and time management.
- Quite well! I have reasonably good perception on the potential of OOPP as a planning methodology. I see replication as dependent on: a. application of OOPP for key project objectives in Andra Pradesh; b. identifying and equipping OOPP moderators in AP; c. building up a case for participatory project planning by proving the efficiency of the approach for a.
- If all these three things can be done in concrete and specific project environment, we can contribute to improved planning skills in the water authority of AP (PRED).
- The expectation have been fulfilled to a very large extent.
- To a very large extent, my expectations have been fulfilled. There is still a lot of scope for improvement in the plan achieved. It could have been better with more time. It would be very interesting to try OOPP as a moderator instead of being a participant.
- Truly speaking I did not expect much from the OOPP workshop when I was asked to participate; but as soon as I was initiated in the process of learning in the workshop my expectations increased. I also got clear in mind about what actually I should expect from such workshops. By the end of it I can say that 80 % of my expectations are fulfilled.

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ANNEX 8: Itinerary of mission					
Itinerary PSU Mission by Mr. Erik Kijne from MDF.					
Training and Participatory Planning Workshop at PSU, Lucknow, applying Objective Oriented Project Planning (OOPP)					
Saturday	16/3	Departure Amsterdam (6 hrs delay)			
Sunday	17/3	Arrival Delhi, Flight to Lucknow, Arrival Lucknow 1600 hrs. local time - Reception at Dr Jatin De's residence Discussions on participants & logistics - Accommodation at Hotel Clarks			
Monday	18/3	 Start session at 9:00 hrs Explanation background mission Introduction of participants (14), professional background and experience. Expectations of workshop by participants Arranging Workshop locality through community participation Introduction 0.0.P.P. technique and procedures Programme Workshop - daily time schedule Identification of parties involved in water supply & sanitation programme. * Dr J. De' and Mr. E. Kijne : Visit to Er. S.S. Srivastava, Chief Engineer, UP Jal Nigam, to explain the importance of participation of Engineers in the Workshop. Defining entity : "Problems related to community participation in water supply and sanitation programme". Identification of problems related to "entity" (124) through brainstorming technique. End of session : 1730 hrs 			
Tuesday	19/3	 Start session at 8:30 hrs. Review previous day. Discussions on and reformulation of problems. Checking for additional problems from list parties involved Building of "problem tree" End of session : 1730 hrs. 			
Wednesday	, 20/3	 Start session at 9:00 hrs Review previous day Briefing representative of UP Jal Nigam to the objective of the workshop and the OOPP method and to the product achieved so far (problem tree). Checking logic of problem tree Reformulating some problems on instigation of representative of UP Jal Nigam. Reformulating problems into objectives Building of "Objective tree" Clustering of objectives Naming the clusters according to areas of expertise. End of session 1730 hrs. 			

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Thur sday	21/3	 Start session 9:00 hrs. Review previous day. Discussion on fields responsible to PSU. Explanation on technique and procedure of logical framework (project planning matrix). Brainstorm on Project Purpose (PSU) and individual judging of validity. Groupwork on formulation of project purpose of PSU. Discussion and formulation of purpose PSU. Formulation of overall objective, results & conditions. End of session 1730 hrs.
Friday	·22/3	 Discussions to solve a tension in the group. Start session 9:30 hrs. Elaboration on PPM. Session on "respect each other views" as a prerequisite to the creation of interest and open mindedness, which is required to develop commitment on community participation by "technical" Engineers (personal experiences). Change from knowledge and skills orientation toward attitudinal orientation. First design of Management Planning Matrix (MPM). Formulation of Indicator for Project Purpose (PPM). Formulation of Indicator for Overall Objective (PPM). Group work on formulation of indicators of Results (7). End of session 1730 hrs.
Saturday	23/3	- Start session 9:00 hrs. - Discussions on indicators of results. - End session 13:00 hrs.
Sunday	24/3	- Official dinner on the invitation of Dr De', Director, PSU.
Monday	25/3	 Start session 9:00 hrs. Review achievements. Assessment of conditions : Assumptions. Activities to reach result 1 : Utilization of facilities (Brainstorming, ranking in priority, Indicating "BIGGIES"). Identify and discuss functions and responsibilities in maintenance. Identify and discuss steps in social mobilization. Identify and discuss functions of Jal Samiti. Activities to reach result 2 : Effective information system Activities to reach result 3 : Additional social data. End of session 1700 hrs.
Tuesday	26/3	 Start session 9:00 hrs. Activities to reach result 4 : Social Planning Skills Training. Excursion to village Thulendi, district Rae-Bareli (memorable reception with puppet show on sanitation) Return 1830 hrs.

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Wednesday 27/3	 Start session 9:00 hrs. Review achievements. Estimation of targets to be achieved by each Social Scientist in his area. Designing Bar-Charts of activities (Results 1, 2 & 3) in each Sub-Project (3) and PSU tasks in Institutional Development (Results 4, 5, 6 & 7), indicating responsible parties. Discussion of schedules End of session 1730 hrs.
Thursday 28/3	 Start session 9:00 hrs. Continuation of clarification and discussions on activity schedule. Discussion on PSU Management Matrix. Evaluation of workshop. Briefing on preparation on presentation of workshop achievements to guests from Jal Nigam. Official presentation achievements workshop Guests : Mr. Brijendra Sahai, Chairman, UP Jal Nigam Er. S.S. Srivastava, Chief Engineer (Monitoring), UP J.N. Er. (Ms.) Heera Sharma, Superintending Engineer, UP J.N. Closure workshop. Dinner with all PSU staff on invitation of Erik Kijne.
Friday 29/3	Public holiday. Visit Lucknow.
Saturday 30/3	Visit Agra organized by Jal Nigam Agra.
Sunday 31/3	Debriefing of Mr. Peter Flik, Sector Specialist Rural Development, Royal Netherlands Embassy. New Delhi, at his hotel.
Monday 1/4	Arrival Amsterdam.

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